

**CUI**  
**JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION**  
**SOLICITATION SPE7LX-21-R-0071**

**[ X ] ORIGINAL**

**[ ] ADDENDUM (attach copy of original J&A for add-ons or revisions)**

1. The Defense Logistics Agency, DLA Land and Maritime, is the contracting activity.
2. The action being approved is the acquisition of supplies/services on other than a full and open competition basis.
3. The supplies/services required to meet the using activity's needs are described as follows: See attachment # 1

ESTIMATED BASE VALUE [REDACTED]

ESTIMATED TOTAL VALUE (BASE + OPTIONS) [REDACTED]

MAXIMUM CONTRACT VALUE [REDACTED]

This DLA Land and Maritime acquisition is for a Federal Acquisition Regulation (FAR) Part 15, Firm-Fixed Price (FFP), Indefinite Quantity Contract (IQC). There is a three-year base period and two, one-year option periods. This acquisition will contain 448 NSNs and this Justification and Approval (J&A) addresses 107 of those NSNs. The NSNs details (AMSC [Acquisition Method Suffix Code], WSDC [Weapon System Designator Codes], ADV [Annual Demand Value], ADQ [Annual Demand Quantity]) are listed in Attachment 1.

2010016719101	2541016706567	3030016775658	4710016713392	5325014792008	5905016671142	6680016670903
2530016594422	2541016706568	3030016777415	4710016713393	5330013605253	5930015667806	6680016725316
2530016678302	2815016689591	3040016689013	4710016731081	5330014802368	5930016706569	6680016730450
2530016722079	2815016713408	3040994034380	4720015773546	5330015647913	5930016723443	6685016713386
2530016722761	2910015643611	3110016719506	4720016695721	5330016668286	5930016733443	6695015247075
2530016774391	2920016682224	3110016748076	4720016713359	5330016716331	5930016751533	
2540015862942	2920016704331	3110121468389	4720016716570	5330016719710	5935015631816	
2540016713432	2930015741874	3120016596068	4720016717292	5330016720640	5963016720614	
2540016717177	2930016721315	3990016003584	4720016721327	5330016731347	5995016766957	
2540016720026	2940016675842	4130016713297	4720016760052	5330016733506	5998016715085	
2540016724979	2940016706509	4210016706565	4720016760220	5340015758266	5998016717771	
2540016725004	2940016706510	4320016719049	4730010740060	5340016586043	5998016757575	
2540016764741	2990015205751	4320016720546	4730015223132	5340016706558	6150016717674	
2540016774764	2990015458133	4320016728703	4730016669184	5355015281409	6150016723239	
2541015256859	2990016719195	4320016731390	4820016592269	5430016719479	6150016729751	
2541016706564	3030016695006	4330015204035	4820016713445	5895016706768	6620016746749	
2541016706566	3030016774916	4710016713391	5325010958663	5895016719875	6650016727036	

Controlled By: DLA Land and Maritime  
Controlled By: SAPD-Z  
CUI Category(ies): SSEL  
Limited Dissemination Control: FEDONLY  
POC: Thomas J. Maul

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Identify end item, weapon system, or class of item:

The requirements of the Joint Light Tactical Vehicle (JLTV) initiative include the following Weapon System Designator Codes (WSDCs): Army J8A, and the following Marine WSDCs: O0M United States Marine Corps (USMC) General Purpose Truck, O1M USMC Heavy Guns Carrier, O2M USMC Close Combat Weapons Carrier, O3M USMC Truck Utility, and any accompanying part/accessory for mission accomplishment. The current list of 117s WSDCs supported are listed in Attachment 1, column G.

4. The statutory authority permitting other than full and open competition is:  
[ X ] 10 U.S.C. 2304(c)(1) - Available from only one or a limited number of sources.

Brief narrative supporting the situation and weapon system:

DLA currently manages 448 of the JTLV NSNs. The remaining JLTV NSNs will be transferred to DLA's management at a later date. Demands are currently supported through Authorized Stockage Lists, DLA (through Spares Acquisition Integrated with Production), and Interim Contract Support (ICS) through the Joint Program Office contract with the OEM. This ICS contract will expire in March 2022. The initial fielding for JLTV was in 2019, and as fielding numbers continue to increase and vehicle usage increases, demands are expected to continue to spike over the next 15 years. Adding to this, is the continued gradual divestiture of High Mobility, Multi-Wheeled Vehicle (HMMWV's) to be replaced by JLTV's. This will place an emphasis on the supply chain to be able to provide sustainability to the JLTV. Anticipated Fielding plan for JLTV 2021 through 2025 is expected to be approximately 47,000 vehicles for USMC and Army combined.

5. If restricted to the only source(s) of supply, include source(s) and CAGE code: See attachment # 2

The use of the authority cited below:

- [ X ] AMC 1. Suitable for competitive acquisition for the second or subsequent time.  
[ X ] AMC 2. Suitable for competitive acquisition for the first time.  
[ X ] AMC 3. Acquire, for the second or subsequent time, directly from the manufacturer.  
[ X ] AMC 4. Acquire, for the first time, directly from the manufacturer.

The use of the authority cited is based on:

[ X ] *AMSC B.* This part must be acquired from a manufacturing source(s) specified on a source control or selected item drawing as defined by the current version of DoD-STD-100. Suitable technical data, Government data rights, or manufacturing knowledge are not available to permit acquisition from other sources, nor qualification testing of another part, nor use of a second source part in the intended application. Although, by DoD-STD-100 definition, altered and selected items shall have an adequate technical data package, data review discloses that required data or data rights are not in Government possession and cannot be economically obtained. If one source is available, AMCs 3, 4, or 5 are valid. If at least two sources exist, AMCs 1 or 2 are valid.

[ X ] *AMSC C.* This part requires engineering source approval by the design control activity in order to maintain the quality of the part. Existing unique design capability, engineering skills, and manufacturing knowledge by the qualified source(s) require acquisition of the part from the approved source(s). The approved source(s) retain data rights, manufacturing knowledge, or technical data that are not economically available to the Government, and the

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data or knowledge is essential to maintaining the quality of the part. An alternate source must qualify in accordance with the design control activity's procedures, as approved by the cognizant Government engineering activity. The qualification procedures must be approved by the Government engineering activity having jurisdiction over the part in the intended application. If one source is approved, AMCs 3, 4, or 5 are valid. If at least two sources are approved or if data is adequate for an alternate source to qualify in accordance with the design control activity's procedures, AMCs 1 or 2 are valid.

[ X ] *AMSC D.* The data needed to acquire this part competitively is not physically available, it cannot be obtained economically, nor is it possible to draft adequate specifications or any other adequate, economical description of the material for a competitive solicitation. AMCS 3, 4, or 5 are valid.

[ X ] *AMSC R.* The Government does not own the data or the rights to the data needed to purchase this part from additional sources. It has been determined to be uneconomical to buy the data or rights to the data. It is uneconomical to reverse engineer the part. This code is used when the Government did not initially purchase the data and/or rights. If only one source has the rights or data to manufacture this item, AMCs 3, 4, or 5 are valid. If two or more sources have the rights or data to manufacture this item, AMCs 1 or 2 are valid.

[ X ] Other: The Quality Assurance Specialist of record reviewed the AMC/AMSC coding and source information. The Quality Assurance Specialist verified it was complete and accurate 10 May 2021. All means to obtain a technical data package adequate for manufacture of the item have been exhausted.

6. Efforts to ensure that offers are solicited from as many sources as practicable are:

[ X ] In accordance with FAR 5.204 and 5.203(a), a pre-solicitation notice will be published to the beta.sam.gov at least 15 days before the issuance of the solicitation. After the completion of the synopsis period, this PR will be solicited on the internet for a minimum of 30 days via the DLA Internet Bid Board System (DIBBS).

(X) SOURCES SOUGHT NOTICE: A Sources Sought Notice was posted to the beta.sam.gov website for the required NSNs on November 25, 2020, through December 6, 2020. The twelve companies that responded are listed below:

AM General LLC (34623)  
Boeing Distribution Services Defense (2N935)  
BTC Electronics Components Inc (63365)  
Carlisle Brake and Friction (7R1P5)  
Columbia Research Labs (7571)  
Erbil Enterprises Company (SGEY4)  
H2 It Solutions, Inc. (4AVP8)  
Navistar Defense LLC (338X5)  
Oshkosh Defense LLC (75Q65)  
SAIC (79343)  
GM Tech Services (7CZE3)  
XPER Inc (1SC69)

None of these responses indicated they were interested in these specific NSNs.

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(X) Other (Explain): A Draft RFP was posted on beta.sam.gov on 22 April 2021 and closed 24 May 2021. The small businesses, who previously supplied these NSNs, were emailed a copy of the Draft RFP and a market research questionnaire on 1 June 2021. The responses were due 16 June 2021. See #8 below for the executive summary of market research efforts. See Attachment # 3 for an overall summary of the market research.

7. I hereby determine that the anticipated cost to the Government will be fair and reasonable. The Government is anticipating multiple proposals for this acquisition. A price analysis will be performed by comparing proposed prices to historical prices in accordance with FAR 15.404-1(b)(2)(ii). The price analysis for future years will be based on the Global Insights Producer Price Index (PPI) forecasts. The Global Insights PPI forecasts provides timely, accurate price and cost analysis, and historical records for thousands of commodity prices and wages around the globe allowing procurement professionals to understand supplier cost structure and better negotiate supplier quotes. The Contracting Officer determines that the anticipated cost to the Government will be fair and reasonable.

8. Market Research/Efforts to Obtain Competition: Following the JLTVCi announcement posted on beta.sam.gov and subsequent interest by industry, DLA L&M conducted a virtual pre-proposal teleconference on January 7, 2021, with nine vendors. The purpose was to communicate the government's tentative requirements and to seek initial vendor feedback. DLA L&M posted an updated announcement on January 21, 2021, with information on the drawings and to seek industry's feedback on the commerciality status of the NSNs. Based on industry's feedback, DLA L&M will pursue these NSNs as non-commercial. Following internal coordination, on April 22, 2021, DLA L&M provided industry with a draft solicitation and another market research questionnaire. The questionnaire sought industry's input on the percentage of NSNs they could quote. Two large businesses and two small businesses responded to the questionnaire. The large businesses indicated they could submit proposals on fifty percent (50%) of the items. The small businesses indicated they can submit proposals on eight percent (8%) of the NSNs. To assess the impact on small businesses, on 1 June 2021, DLA L&M emailed 59 small business vendors who had previously supplied at least one of the 448 NSNs. Like the April 22 effort, DLA L&M sought the small businesses' input on the percentage of NSNs they could quote on. As of June 16, 2021, 28 small business vendors have responded. Of these 28 vendors, 12 vendors have responded they can supply a proposal on at least forty percent of the NSNs. See Attachment # 3 Market Research Summary.

9. Additional facts supporting other than full and open competition are:

[ X ] Based upon the technical certification on file in DLA Land and Maritime – VEP technical data is not available and cannot be developed to permit full and open competition. The data presently available reflects the minimum needs of the Government.

10. A listing of sources, if any, indicating an interest in the acquisition is:

Oshkosh Defense LLC (75Q65) – 90% of NSNs listed on PEL  
AM General LLC (34623) – 50% of NSNs listed on PEL  
Amafha Enterprise Inc. (3FHQ8) – 60% of NSNs listed on PEL  
Braswell Services LLC (7LZT3) – 60% of NSNs listed on PEL  
Brighton Cromwell, LLC (3NNX8) – 50% of NSNs listed on PEL  
Cavanaugh Government Group, LLC (5UY76) – 60% of NSNs listed on PEL  
Defense Support Services, Inc. (1L3U4) – 50% of NSNs listed on PEL  
Independent Rough Terrain Center LLC (1NWX2) – 60% of NSNs listed on PEL  
Kampi Components Co. Inc. (7Z016) – 60% of NSNs listed on PEL

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Worldwide Equipment Inc. (3HVN9) – 45% of NSNs listed on PEL

See Attachment # 3 Market Research Summary for additional market research details.

11. The following actions are being taken to identify additional sources:

[ X ] Solicitation contains DLA Procurement Note, L04 Offers for Part Numbered Items

[ X ] Solicitation contains DLA Procurement Note, M06 Evaluation of Offers for Part Numbered Items

12. Attachments

a) Attachment # 1 NSN list

b) Attachment # 2 Sources of Supply

c) Attachment # 3 Market Research Summary

**I hereby certify that the information contained in this justification is accurate and complete to the best of my knowledge and belief. If not exceeding \$750,000, this signature serves as the approval.**

MAUL.THOMAS.J.123 Digitally signed by  
MAUL.THOMAS.J.1249712724  
49712724 Date: 2021.08.11 09:19:57 -04'00'

Contracting Officer

**APPROVAL/CERTIFICATION**

I have reviewed and approve this justification:

HOPSON.LILLI.A.123 Digitally signed by  
HOPSON.LILLI.A.1230127324  
0127324 Date: 2021.08.12 08:43:27 -04'00'

Competition Advocate Signature

BROWN.MARK.ALBE Digitally signed by  
BROWN.MARK.ALBERT.1041175032  
RT.1041175032 Date: 2021.08.12 11:55:29 -04'00'

Head of the Contracting Activity (HCA)  
Signature

**APPROVAL REQUIREMENTS**

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[X ] \$15,000,000 to \$100,000,000    Head of Contracting Activity (HCA)